

ESPC ESA Webinar Series: ESPC IDIQ Contract Vehicle Overview

Rachel Shepherd (FEMP), Phil Voss (NREL), Chandra Shah (NREL), Brad Cantrell (FAA)

December 10, 2019



Webinar Logistics

- **This webinar is being recorded. The Q&A portion will not be made publically available.**
- **Your phone will be muted throughout the webinar.**
- **Enter any questions in the Question Box throughout the webinar.**
- **Instructions to take the quiz will be provided at the end of webinar.**
- **Slides will be sent out afterwards to those who attend the entire webinar**

Webinar Overview

Agenda

- | | |
|------|---|
| I. | Introduction and Recap of Webinars #1 - 4 |
| II. | ESA using ESPC IDIQ Contract Discussion |
| III. | FAA ESPC IDIQ ESA Case Study |
| III. | Resources and Q&A |

Learning Objectives

- Understand the benefits of using ESPC IDIQ to implement ESAs
- Learn the process for developing an ESPC IDIQ project with an ESA
- Understand key considerations to ensure success
- Learn about available resources to help with an ESPC IDIQ project that includes an ESA ECM

Webinar Team



Rachel Shepherd
FEMP, Program Lead
rachel.shepherd@ee.doe.gov
202-586-9209



Chandra Shah
NREL, Senior Project Leader
chandra.shah@nrel.gov
303-384-7557



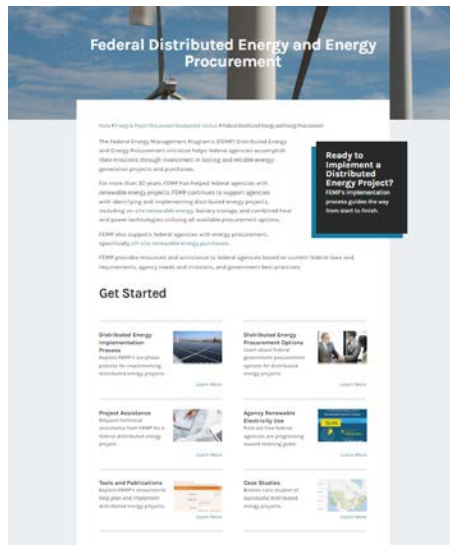
Phil Voss
NREL, Senior Project Leader
philip.voss@nrel.gov
303-384-7245



Brad Cantrell
FAA, System Operations Services
Group Manager
Brad.Cantrell@faa.gov
916-366-4228

FEMP's Distributed Energy Program

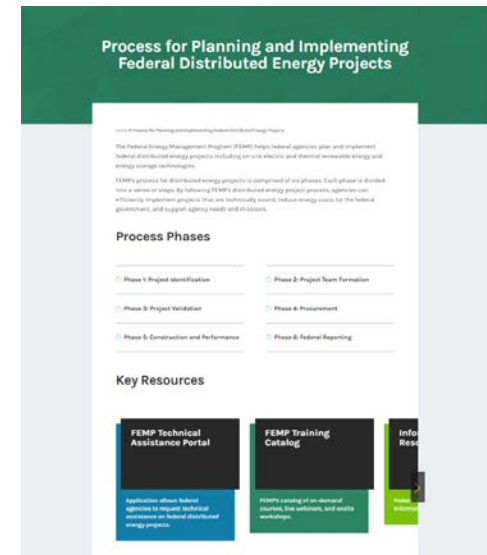
FEMP's Distributed Energy (DE) Program facilitates the implementation of cost-effective on-site renewable energy, energy storage, and combined heat and power technologies for federal agencies.



[FEMP's Distributed Energy Program Website](#)



[FEMP's Distributed Energy Program Factsheet](#)



[FEMP's Distributed Energy Implementation Process Website](#)

ESPC ESA Webinar Series

Webinar #1

- ESPC ESA Overview and Requirements (March 12, 2019)

Webinar #2

- PV Project Considerations (April 23, 2019)

Webinar #3

- ESPC ESA Site-Specific/Stand-Alone (July 23, 2019)

Webinar #4

- ESPC ENABLE with an ESA (October 8, 2019)

Webinar #5

- ESPC IDIQ with an ESA (December 10, 2019)

ESPC ESA Webinar series continued...

Look for Advanced ESPC ESA Webinars in 2020

- In depth discussion of challenges and solutions
- Topics covered may include:
 - *Capturing financial incentives*
 - *Battery storage as an ESA*
 - *Cybersecurity considerations*
 - *Bundling with other ECMs*

Please use the chat box to share your ideas for topics!

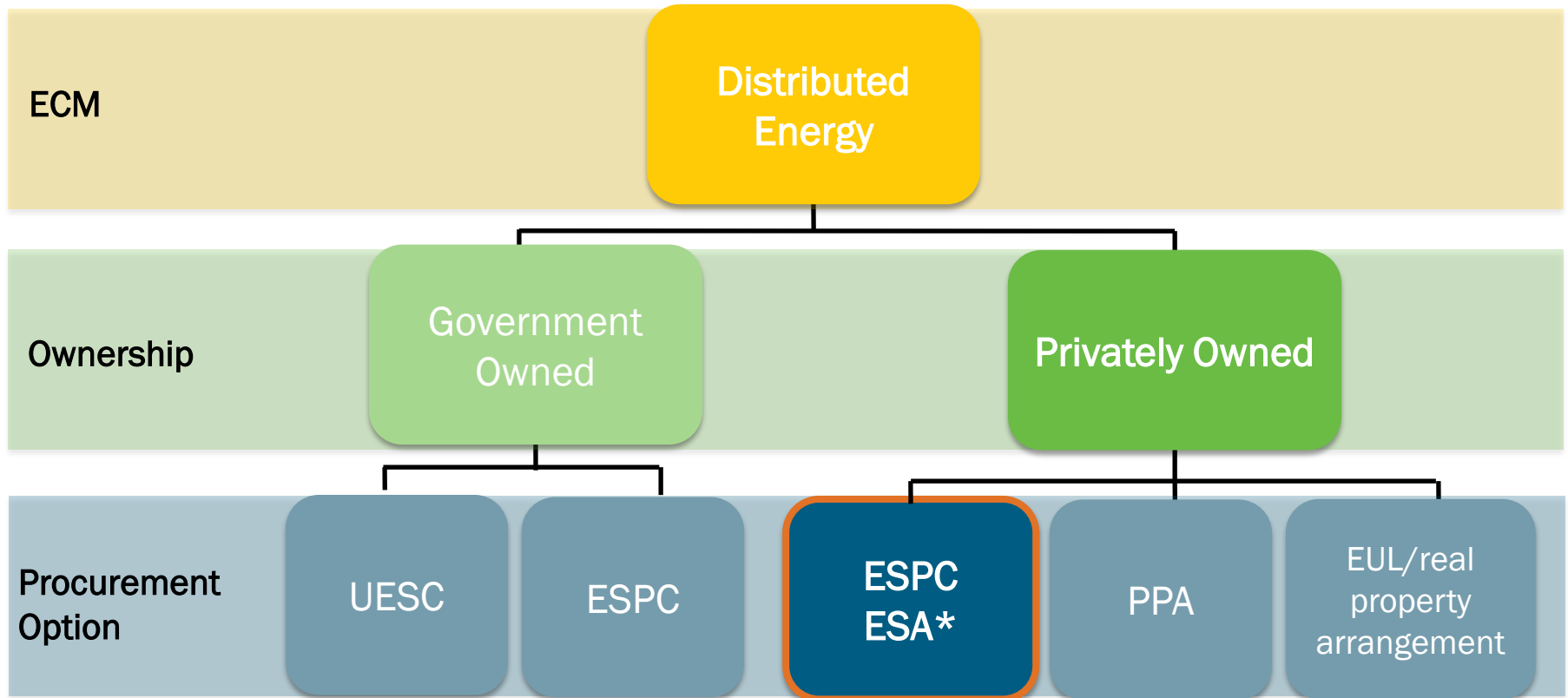
Watch your email and [ESPC ESA webpage](#) for registration information



Webinars #1 - 4 Recap



Privately Owned DE Project Procurement Options



Legend & Abbreviations

ECM	Energy Conservation Measure	ESPC ESA	ESPC Energy Sales Agreement
UESC	Utility Energy Service Contract	PPA	Power Purchase Agreement
ESPC	Energy Savings Performance Contract	EUL	Enhanced Use Lease

*System is privately owned initially, government must retain title by end of the contract (OMB Memo requirement)

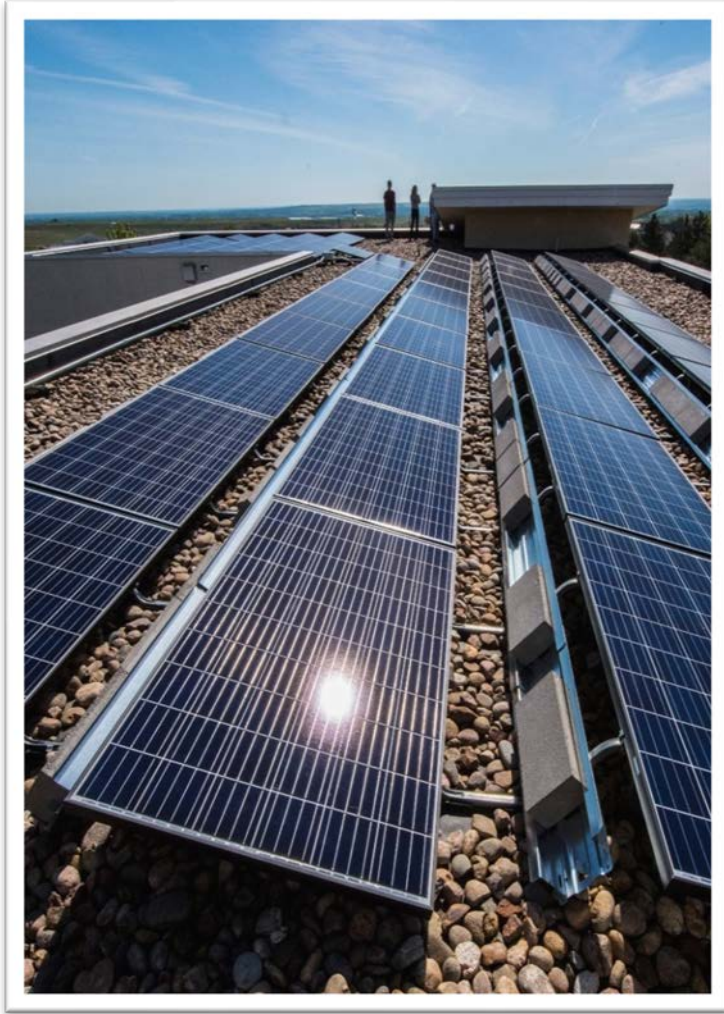
ESPC Energy Sales Agreement (ESA)

An energy savings performance contract energy sales agreement - referred to as an ESPC ESA or ESPC with an ESA ECM - is a project structure that uses the multiyear ESPC authority to implement distributed energy projects on federal buildings or land.

A federal agency should consider an ESPC ESA if they:

1. Are interested in a cost-effective distributed energy ECM (ESA ECM)
2. Have limited long-term contracting authority options
3. Lack upfront capital for a project
4. Think the intended project would benefit from tax incentives

ESPC ESA Basics



- ESA ECM privately owned until end of contract; agency purchases the electricity
- O&M/repair & replacement provided by the ESCO
- Similar to PPA but uses long-term ESPC authority
- OMB: Agency must retain equipment title by end of contract for annual scoring
- For tax incentives, safe harbor provided by IRS*
- Differences from typical ESPC:
 - Payment is based on kWh generation; price is in ¢/kWh
 - Private ownership for contract term, allowing tax incentives to be captured
 - Maximum contract term is 20 years

**ESCO is responsible for tax incentive due diligence*

ESPC ESA Requirements

The ESPC ESA must meet all ESPC authority requirements.*



Payments must come from cost savings (ESPC ESA cost must be less than utility cost each year of contract)



Project must be on federal land or building



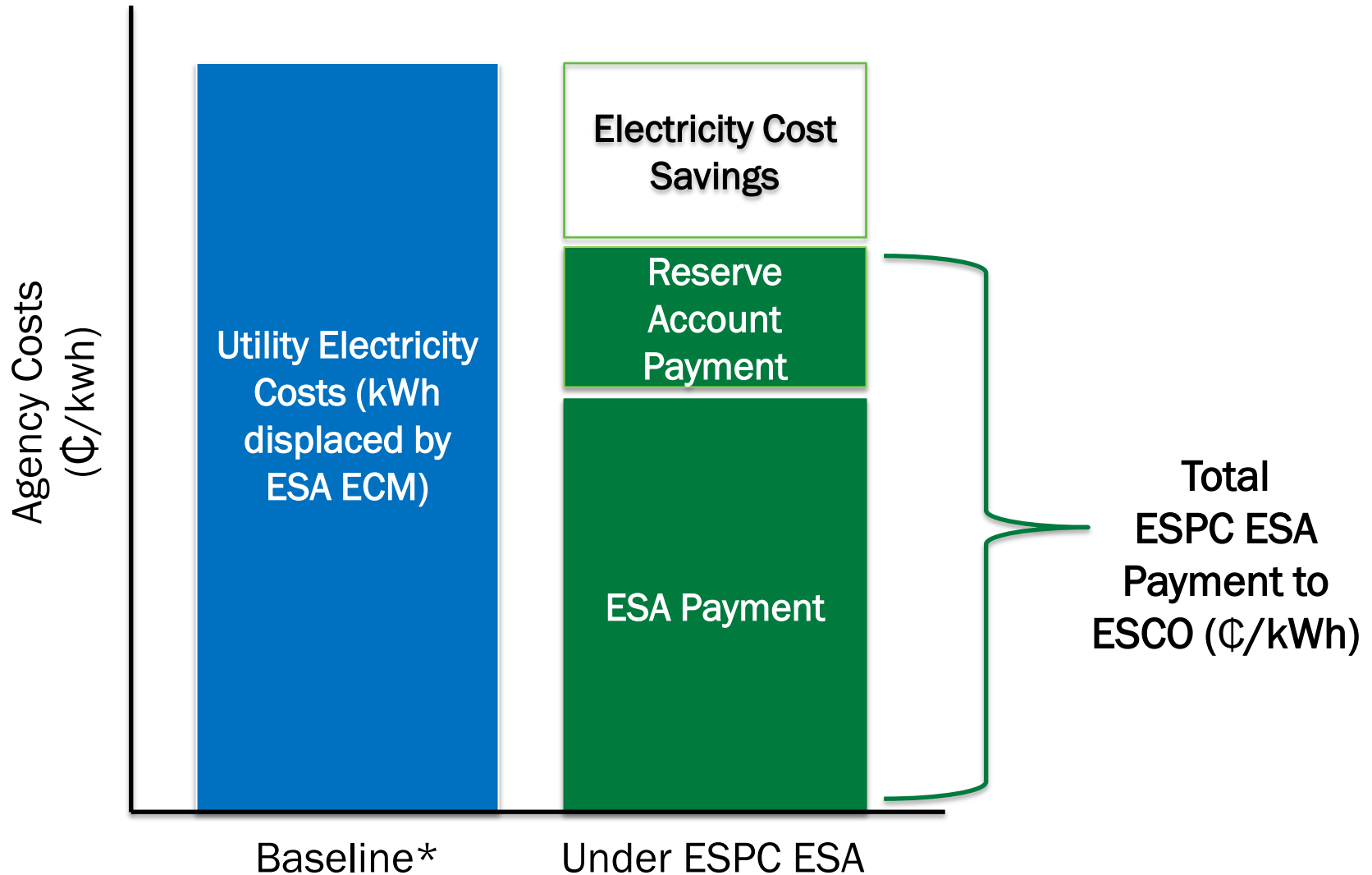
ESCO must be on DOE qualified list by time of award



ESA must meet all other ECM requirements under 42 USC 8259

****See e.g., 42 U.S.C. § 8287 et seq.***

Cost Savings With ESPC ESAs



*Either the blended rate or a rate that only considers costs offset by the ESA ECM.

PV Investment Tax Credit (ITC) Fact Sheet

Describes considerations for privately owned PV on federal land and buildings

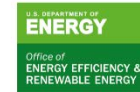
- ITC for developers (federal agencies not eligible)
- Declines from 30% to 10% by 2022
- ITC amount is based on the “commence-construction” year. See table below and [IRS Notice](#)*:

Solar Investment Tax Credit Deadlines

Year of Commence Construction	Deadline for Placement in Service	ITC Amount
2019	End of 2023	30%
2020		26%
2021		22%
2022 onward	2022 onward	10%

Act now for highest credit!

*The third-party project owner should seek tax advisor advice when applying this IRS Notice



Investment Tax Credit Requirements for Privately Owned Solar Photovoltaic Systems on Federal Sites

The federal investment tax credit (ITC) is an economically valuable tax incentive offered to taxable business entities that invest in certain energy technologies.¹ The ITC is based on a percentage of the qualifying upfront capital costs of a project and directly reduces a business's tax liability (i.e., the taxes paid).

This fact sheet focuses on ITC considerations for privately owned solar photovoltaic (PV) projects on federal land and buildings, although some of the considerations may be applicable to other technologies² and non-federal entities.

Benefits of Privately Owned PV Systems on Federal Sites

Although federal agencies are not eligible for the ITC, they can still benefit from the tax credit if the PV system is on a federal building or land and is privately owned. These systems can be procured under financing mechanisms such as energy savings performance contract energy sales agreements (ESPC ESAs) and power purchase agreements (PPAs).



A nearly 15,000-panel solar PV array was installed under an ESPC ESA at the U.S. Department of Commerce's National Institute of Standards and Technology (NIST) in Gaithersburg, Maryland. The installation will be privately owned for the 20-year ESPC ESA term for tax incentive purposes and NIST will purchase the electricity produced. The array is predicted to save NIST a minimum of \$3.5 million in its first 20 years of operation. Photo courtesy of NIST.

There are several benefits to private ownership of PV systems on federal land or buildings.

- Federal agencies are not required to provide upfront capital investment.
- The private owner is responsible for all operations, maintenance, and equipment repair and replacement until the end of the contract.³
- The private owner can monetize the tax benefits and pass these savings on to the federal agency in the form of a lower contract price for electricity.

Solar ITC Value and Stepdown
The 2019 value of the solar ITC available to private owners is 30% of the qualifying upfront capital costs of a project.

Based on current legislation, the ITC incentive amount for PV projects is set to decline from a 30% value to 26% by 2020, 22% by 2021, and 10% thereafter. Projects located at a federal site must be privately owned to qualify for the ITC.

ITC Stepdown Schedule

In order for a project to be eligible for the ITC amount in a specific year, it needs to meet the IRS requirements for “commence construction” in 2019–2021.⁴ The commence construction deadlines for PV projects, and the corresponding ITC amounts, are shown in Table 1. All projects that commence construction by the end of 2021 must be placed in service (i.e., begin normal operation) by the end of 2023 in order for the private owner to secure a tax credit greater than 10%.

Year of Commence Construction	Deadline for Placement in Service	ITC Amount
2019	End of 2023 ⁵	30%
2020		26%
2021		22%
2022 onward	2022 onward	10%

⁵ The IRS has extended the placement in service requirement to the end of 2023 for projects that commence construction by the end of 2021.

¹ As set forth in Section 48 of the Internal Revenue Code, ITC-eligible technologies include, when qualified, fuel cell microturbines, combined heat and power, small wind turbines, HEDS, and geothermal heat pump technologies. The ITC amount varies by technology.

² Energy storage technologies combined with PV or other qualified energy technologies could benefit from the ITC as well.

³ For ESPC ESAs, the federal agency is responsible for these costs after the end of the contract.

⁴ See IRS Notice 2019-39 for additional details.

Available on **ESPC**
ESA [website](#)

ESPC ESA – PV Project Considerations*



Legality of Third-Party Electricity Sales



Project Goals



Economic Viability



Agency Mission & Approval Requirements



Utility Coordination




Land, Building, & Electrical



Project Acceptance



Cybersecurity



Construction



Operation & Maintenance

*Not a comprehensive list. Only topics in green were covered in webinar #2.

Site-Specific/Stand-Alone ESPC ESA Overview

- ESCO selected through an RFP process
 - ESCO must be on the DOE Qualified List prior to award
- Allows companies not on IDIQ or ENABLE ESCO lists to compete
- No preliminary assessment or IGA is required
 - Requires more up-front project development work by the agency compared to other contract vehicle options
- Best if ESA is the only ECM
- [ESPC ESA Toolkit](#) available on the FEMP website

ESPC ENABLE with an ESA Overview

- Streamlined, relatively quick process to implement an ESA ECM using GSA Schedule 84, SIN 246-53
 - Can be bundled or the only ECM
 - Intended for smaller projects and facilities, but no fixed minimum or maximum project size
- Templates provide prescriptive approach
 - No Preliminary Assessment (PA)
 - ESA-specific templates for kick-off agendas, NOO, SOW
 - IGA Tool uses PVWatts for PV systems
 - M&V is Option B for ESA ECMs

ESPC ESA Contract Vehicle Options

All requirements apply regardless of ESPC ESA contracting option.

DOE Indefinite-Delivery, Indefinite-Quantity (IDIQ)

- A streamlined master contract that allows federal agencies to work with 21 DOE qualified ESCOs holding the current DOE ESPC IDIQ contract.

DOE ESPC ENABLE

- A standardized and streamlined procurement process to implement basic ECMs under an ESPC. There are over 20 DOE qualified ESCOs on GSA's Federal Supply Schedule 84, SIN 246-53.

Site-Specific/Stand-Alone

- An ESCO is selected through a request for proposal (RFP) process. The selected ESCO must be on DOE's Qualified List of ESCOs prior to contract award. The Qualified List currently includes over 100 ESCOs.

DOE IDIQ ESPC with an ESA



DOE IDIQ ESPCs

- **IDIQ ESPC contracts awarded competitively to 21 ESCOs by DOE-FEMP**
 - Streamlined procurement for federal agencies
- **Agencies negotiate and award task orders (TOs) under the IDIQ**
- **Can be used for federally owned facilities anywhere in the world**
- **Firm fixed-price contracts**
- **Measurement & Verification is required**
- **Performance guarantees are required**

DOE IDIQ ESPC ECM Technology Categories

Scope includes energy- and water-conservation measures (ECMs) covered in the Technology Categories in IDIQ Attachment J-3

- Boiler and chiller plants
- Energy management control systems
- Building envelope
- HVAC
- Chilled/hot water and steam distribution
- Lighting
- Electric motors/drives
- Refrigeration
- Distributed generation
- Renewable energy
- Energy/utility distribution
- Water and wastewater
- Electrical peak shaving/load shifting
- Rate adjustments
- Energy-related process improvements
- Commissioning
- Advanced metering
- Appliance/plug load reductions
- Other

21 DOE IDIQ ESPC ESCOs

ABM Government Services, LLC, Hopkinsville, KY	Honeywell of Golden Valley, MN
AECOM Technical Services, Inc., San Diego, CA	Leidos Engineering, LLC, Oklahoma City, OK
Ameresco, Inc., Framingham, MA	Lockheed Martin Corporation, Rockville, MD
The Brewer-Garrett Company, Middleburg Heights, OH	Noresco United Technologies, Westborough, MA
CEG LLC, Arlington, VA	Schneider Electric, Austin, TX
Consolidated Edison Solutions Inc., Valhalla, NY	Siemens Government Technologies, Inc., Arlington, VA
Constellation NewEnergy, Inc., Baltimore, MD	SmartWatt Energy, Ballston Lake, NY
Energy Solutions Professionals, LLC*, Overland Park, KS	Southland Energy, Dulles, VA
Energy Systems Group, LLC, Newburg, IN	Trane U.S. Inc., St. Paul, MN
Engie Services U.S. Inc.	WGL, McLean, VA
Federal Energy and Infrastructure Solutions, Wilmington, DE	As of 12/10/2019

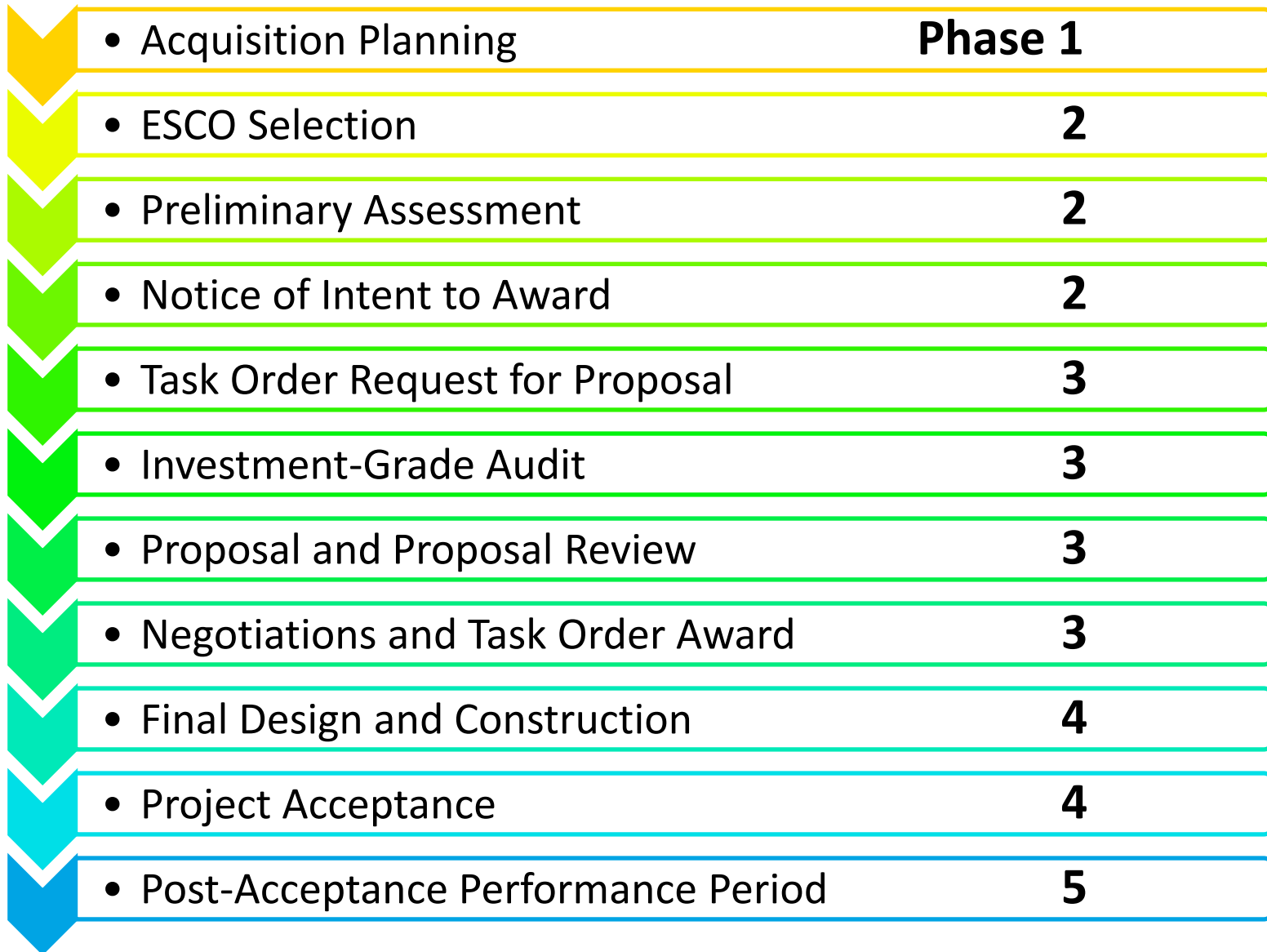
* Small business.

Why Use IDIQ ESPC for your ESA?

- **If a streamlined procurement process would meet your needs**
 - Competition in Contracting Act (CICA) requirements met by DOE
 - Standard T&Cs, modified by agency
- **Agency staff may be familiar with the process**
- **If you are looking to implement onsite DE as part of a comprehensive ESPC**
 - Can be the only ECM, or can be part of a larger project
- **If you are unsure of all energy savings opportunities at your facility**
 - ESCO will perform a Preliminary Assessment to screen for opportunities

Reminder: There is a 20-year term limit for ESA ECMs

ESPC Milestones



DOE IDIQ ESPC ESA-specific Templates

ESPC Process		ESA Templates
Phase 1	Acquisition Planning	<i>No ESA-specific templates</i>
Phase 2	ESCO Selection & Preliminary Assessment	Notice of Opportunity PA Kickoff Agenda Risk, Responsibility & Performance Matrix
Phase 3	Investment Grade Audit and Task Order Award	IGA Kickoff Agenda TO RFP* Risk, Responsibility & Performance Matrix
Phase 4	Project Construction & Acceptance	<i>No ESA-specific templates</i>
Phase 5	Performance Period	<i>No ESA-specific templates</i>

ESA resources can be found at [ESPC ESA using IDIQ ESPC](#) webpage

Phase 1: Acquisition Planning



Acquisition Planning

Activities:

- Identify essential members of the acquisition team
- Hold acquisition team kickoff meeting
- Procure Project Facilitator*
 - Required for use of DOE IDIQ
- Develop an Acquisition Plan*
- Develop the Notice of Opportunity (NOO)**
 - Use ESCO Selector Tool
- ESA Considerations:
 - Determine land, parking lot, and/or roof areas available for PV
 - Determine NEPA requirements/process
 - Discuss site access requirements
 - Discuss plans with Utility

* *FEMP-provided/required template*

** *ESPC ESA specific template*

Best Practices for an Effective ESA NOO

- Use ESPC ESA NOO template and involve FEMP Federal Project Executive
- Provide as much relevant information as possible
 - ECMs desired, current utility rates, facility energy use and cost, area available for PV ESA ECM
- Keep selection criteria to minimum necessary, and weight evaluation factors to reflect agency priorities

The screenshot shows the ESCO Selector web application. At the top, there is a green header with the U.S. Department of Energy logo and the text "Energy Efficiency & Renewable Energy". A "Clear All Forms" button is located in the top right corner. Below the header, the page title "ESCO Selector" is displayed. A navigation menu includes links for Home, 1 Notice & Invitation, 2 Facility Overview, 3 Objectives, 4 ESCO Selection, 5 Required Submittals, 6 Evaluation Factors, 7 Submittal Instructions, and 8 Evaluation Criteria. The main content area features the title "ESCO Selector" and a paragraph explaining the tool's purpose: "This tool helps agencies create an NOO that complies with federal requirements and meets agency needs. It is a standard NOO template that is easily tailored via the tool. The tool produces an NOO in Word format that is further editable as needed. The tool also generates an editable NOO response evaluation form that incorporates the evaluation factors identified in the NOO." Below this, a "Get started:" section lists three steps: 1. Click the "Start Now" button below or "1 Notice and Invitation" in the menu above. 2. Proceed by completing the seven sections of the NOO in the menu. 3. Finish by selecting the "Download Documents" option desired. The current version of the NOO Word document is viewable at any time. A note states: "Note that the form fields will stay populated within your browser so that you can return to your work at a later date and not lose any progress." A "Start Now >" button is prominently displayed. At the bottom, there are two sections: "FEMP Support" with a "Contact >" button and "Compliance" with a "View details >" button.

ESPC ESA NOO Template

- Assumes ESA bundled with other ECMs (modify if ESA only)
- Includes ESA-specific requirements/considerations (2012 OMB Memo title retention requirement, etc.)
- ESCO response requirements:
 - Qualifications and experience with PV systems
 - Technical knowledge
 - Past performance
 - Price component
 - Pricing for last three ESPC (with ESA or PV) or similar projects
 - Project financing and plans to maximize tax incentives benefits
 - Economic structure – PV ownership and mark-ups
 - SREC plans, including SREC price risk management
 - PV ESA price (cents/kWh) and variables that will impact final pricing
 - *If agency has sufficient information regarding the desired PV project*

Phase 2: ESCO Selection & Preliminary Assessment



ESCO Selection

ESCO Selection:

- Agency issues Notice of Opportunity**
- ESCOs expression of interest (EOI)*
- Evaluate responses based on best value criteria outlined in the NOO**
- Notify unsuccessful offerors* and issue the notice of intent to award (NOITA)*

* *FEMP-provided/required template*

** *ESPC ESA specific template*

ESCO Selection Criteria



ESCO
Selection

Example Criteria from ESPC ESA NOO Template

- **Qualifications and Experience:** ... designing, constructing, commissioning, owning, operating, maintaining, and repairing PV systems
- **Technical Knowledge:** ... initial estimate of the amount of solar PV (in kW DC) that can be installed cost-effectively within the constraints given in this NOO and the potential performance contract. The PV size estimate will be refined during the PA and IGA
- **Price:** ... PV ESA pricing information for their last three ESPC or similar projects awarded, including the following element(s): PV system price per installed kW (DC) and/or cents/kWh
 - Application of ITC, SRECs, other incentives

Phase 2: ESCO Selection & Preliminary Assessment

Preliminary Assessment

Preliminary Assessment:

- Agency - ESCO PA Kickoff Meeting**
 - Provide details regarding ESA and other ECMs
 - Discuss NEPA process, utility requirements
- ESCO performs PA, Agency provides access and information
 - FEMP can assist with pre-screening for ESA
- Evaluate PA
 - Project Facilitator will assist
 - Engage Subject Matter Experts (SMEs) for ESAs
- Issue the notice of intent to award (NOITA)*

* *FEMP-provided/required template*

** *ESPC ESA specific template*



ESA Considerations in the PA

- Provide ESCO with all relevant information about facilities
 - For ESA, provide area available, any known restrictions (area, size, interconnection, etc.), goals for ECM, utility concerns, etc.
- PA is scoping document, not a proposal
 - Should include estimates of financial incentives
 - Consider financial comparison of Gov't owned ECM vs. ESA
- Carefully review the Risk, Responsibility & Performance Matrix and proposed M&V approach
 - Address concerns prior to issuing NOITA

Phase 3: IGA to Award

Activities:

IGA and Award



- Agency prepares Task Order RFP (TO-RFP)**
- Investment Grade Audit (IGA) kickoff meeting**
- ESCO performs IGA
 - Verifies potential PV size, utility interconnection requirements, installation schedule, costs, incentives, and savings
- ESCO submits final proposal for agency review and final negotiations
 - Includes end of contract FMV estimate for ESA ECM
- Complete NEPA requirements
- After final negotiations, agency awards task order

** *ESPC ESA specific template*

ESPC ESA TO-RFP Template

- ESA-specific definitions
- Section C: Description/Specifications
 - Design & construction standards
 - O&M and R&R requirements, including manuals and training
 - SRECs, tax, other incentives - ESCO responsible for eligibility due diligence
 - Interconnection requirements and agreement
 - M&V requirements, metering specifications
 - Structural analysis (for roof-top systems), Vegetation management
- Section E: Inspection and Acceptance
 - Electrical drawings, system acceptance testing procedures

Consult FEMP “[*Procurement Specifications Templates for On-Site Solar Photovoltaic: For Use in Developing Federal Solicitations*](#)” for code and other technical requirements

ESPC ESA TO-RFP Template cont'

- Section F: Deliveries or Performance
 - 20-year max contract term for PV ESA ECM
- Section G: IDIQ Contract and TO Administration
 - Comparison of Actual Annual Production to Guaranteed Annual Production: Shortfall calculation adjusted based on “Unforeseeable Events” and associated “Excused Production”
- Section H: Special Contract Requirements
 - Special Purpose Entity (SPE) creation, novation, or tri-party agreements
 - ESCO’s reserve account, FMV appraisals and title transfer at end of term
 - PA and Final Proposal requirements
 - eProject Builder and financial schedule recommendations
 - Site access and solar easement
 - Insurance and payment/performance bonds
- Section J: Documents, Exhibits, Other Attachments
 - Schedule 1A - ESA Payments

ESA Considerations for IGA

- Confirm utility interconnection requirements, costs, and approval/permitting processes are understood
- Proposal should clearly show:
 - Projected energy production and price/kWh
 - Projected energy and cost savings
 - How financial incentives will be realized and applied
 - Access needed for O&M/R&R
 - M&V methods to verify production/savings
 - Option B recommended
 - Estimated FMV
 - Financial comparison of PV as standard ECM vs. ESA
- FEMP SMEs can help review ESA ECM; Contact an FPE for assistance

Phase 4: Installation and Acceptance

Installation

Activities:

- Design completion and approval
- Project Implementation
 - Ensure utility requirements are understood
- ECM commissioning*
- Measurement and Verification (M&V)*
 - Verify PV output matches expectations
- Utility and/or other approvals for PV
 - Interconnection, permission to operate
- Agency Acceptance*



* *FEMP provided plan templates and report outlines*

Phase 5: Performance Period



Performance
Period

Activities: Administration, Payments, O&M, M&V audits, FMV estimates

- ESCO performs O&M/R&R for PV ESA ECM
- ESCO must perform annual audit
 - ECM inspections per M&V plan to verify performance and savings
- Annual M&V Report* generated by the ESCO and submitted to the agency
- For ESA, include interim FMV estimates

* *FEMP provided report outline*

End of Contract Term

ESA Consideration:

- FMV appraisal occurs near end of term and prior to title transfer
- ESCO transfers title to agency for FMV
- Agency assumes ownership of equipment, along with O&M/R&R responsibility
 - Consider ESCO-provided training for agency as needed
 - O&M contract is an option



ESPC IDIQ with ESA Project Example:

Federal Aviation
Administration (FAA),
Northern California TRACON,
(NCT)
Mather, CA



Background

NCT was selected for ESPC ESA project considerations due to the following:

- **~100k sq.ft. facility, 30-acre campus with 11 acres of unimproved land available**
- **Electric utility provider offered attractive incentives for renewable power generation**
- **Building and grounds provided opportunity for multiple energy conservation measures**
- **Federal mandates require energy and water reductions each year**
- **Lack of available agency funds for infrastructure improvements**
- **Existing restrictions for civilian agencies to utilize conventional PPA structure due to 10-year contract limitation**

Some Key Factors Determining ESCO Selection:

- Past experience with mission-critical facilities with major public safety component
- Demonstrate ability to develop and deliver project with no up-front agency capital resources
- Demonstrate ability to avoid/minimize impact to 24/7 operations, to include over 5000 air-traffic operations per day
- Demonstrate options to meet federal energy and water reduction mandates through implemented ECM's
- Demonstrate ability to source competitive finance options to minimize burden to taxpayers
 - Included market survey of experience financing similar PV projects

N00 : Feb 2010 / TO Award: Dec 2011 / Project Acceptance: Feb 2013

Final Project

Accomplished with zero up-front costs to the FAA and fully funded by guaranteed energy savings over the life of the contract. ECM's include:

- **\$9.3 million, 20-year ESPC contract with NORESO, includes:**
 - 1 MW Solar PV system, on 8 acres of undeveloped NCT TRACON property, plus PV parking canopy, providing 50% of electricity via renewable energy
 - Energy efficient lighting and controls
 - 4.1 acres landscaping/xeriscaping, providing 40% site water reduction
 - Upgrades to the facility's heating, air conditioning, and control systems
- **Greenhouse gas emissions reduced by 46 percent**
- **Annual energy savings is \$345,000 in electrical costs and 6,900 MMBTU's of natural gas (47% reduction)**
- **PV electricity price >35% less than utility price**
- **Utility provided 5-year performance-based incentive of 25¢/kWh produced; utility retains SRECs**

Lessons Learned

- **Alternative financing required for ESA is complex and time to develop solution was lengthy and not anticipated**
- **Utility incentives were time sensitive, and project development time created risks of losing initial incentive**
- **First large scale ESPC for FAA, agency had limited resources to dedicate to project**
- **Project did not establish reserve fund for potential ownership of PV system at end of contract**
 - Project was prior to OMB memo and IRS requirements

Resources



FEMP Assistance

FEMP Resources Available to Federal Customers

- Assistance to develop an ESPC with ESA ECM project
- Tools and guidance to train, educate, and motivate
- Project management support to guide you through the ESA process*
- Procurement and technical subject matter experts to support project execution
 - ESA: Pre-screening for PV/storage opportunities
- IDIQ ESPC webpage resources, including training
<https://www.energy.gov/eere/femp/federal-energy-savings-performance-contract-training>

*Note: Project Facilitator is required when using DOE IDIQ. Agencies sign an inter-agency agreement (IAA) with DOE-FEMP stipulating that the agency will either reimburse FEMP via up-front payment, or via guaranteed savings built into the ESPC.

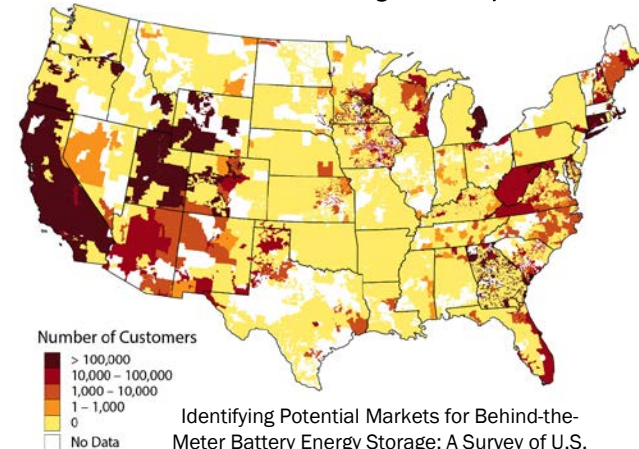
Future Offering - Utility Rate Analysis Assistance

Express interest now in future utility rate analysis support by contacting Tracy Niro at: tracy.niro@ee.doe.gov.

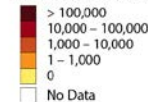
- Utility rate options are becoming increasingly more complex
- Understanding your rate options can help lower utility costs
- Federal agencies may want to review their electricity rate for several reasons:
 - Your site may qualify for multiple rates—which is optimal?
 - You're forecasting increased or decreased load at your site—which rate is optimal?
 - You're considering an energy project at your site—how will it impact your utility costs?



Number of commercial customers who can subscribe to tariffs with demand charges over \$15/kW



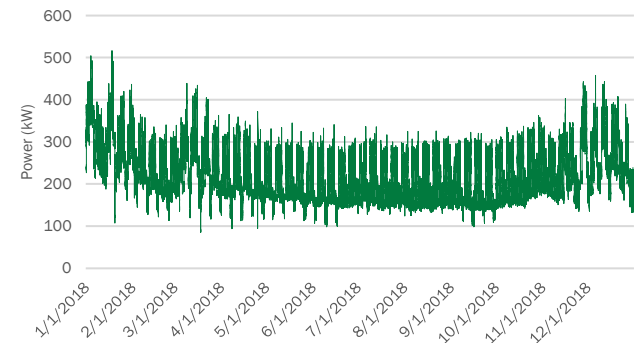
Number of Customers



Identifying Potential Markets for Behind-the-Meter Battery Energy Storage: A Survey of U.S. Demand Charges

<https://www.nrel.gov/docs/fy17osti/68963.pdf>

2018 Load Data - Office Building



DOE IDIQ ESPC ESA-specific Templates

ESPC Process		ESA Templates
Phase 1	Acquisition Planning	<i>No ESA-specific templates</i>
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Phase 4	Project Construction & Acceptance	<i>No ESA-specific templates</i>
Phase 5	Performance Period	<i>No ESA-specific templates</i>

ESA resources can be found at [ESPC ESA using IDIQ ESPC](#) webpage

ESPC ESA Website

- [ESPC ESA overview](#)
- [ESPC ESA fact sheet](#)
- [Solar PV ITC fact sheet](#)
- [NIST ESPC ESA Case Study](#)
- [DEA ESPC ESA Case Study](#)

ESPC ESA Contract Options

- [DOE IDIQ ESPC](#)
- [Site-Specific/Stand-Alone ESPC](#)
- [DOE ESPC ENABLE](#)

Energy Savings Performance Contract Energy Sales Agreements

[Home](#) » [Energy & Project Procurement Development Services](#) » [Distributed Energy](#) » [Requirements](#) » [Energy Savings Performance Contract Energy Sales Agreements](#)

An energy savings performance contract energy sales agreement (ESPC ESA) is a project structure, similar to a power purchase agreement, that uses the multiyear ESPC authority to implement distributed energy projects—referred to as ESA energy conservation measures (ECMs)—on federal buildings or land. The ESA ECM is initially privately owned for tax incentive purposes, and the federal agency purchases the electricity it produces with guaranteed cost savings. An ESPC can be used for the acquisition of utility services per 48 CFR § 41.102(b)(7) (2015).

Benefits of ESPC ESAs

- ESPC ESAs do not require any upfront capital from a federal agency for the ESA ECM.
- ESPC ESAs provide guaranteed cost savings, and a federal agency only pays for the electricity that is generated, minimizing federal risk.
- The energy service company (ESCO) may be able to take advantage of federal and other tax incentives and can sell the renewable energy certificates generated by the ESA ECM to reduce the ESPC ESA price.
- The ESCO is responsible for ESA ECM operations and maintenance, and for equipment repair and replacement, which also reduces federal risk.

Start an ESPC ESA

To start an ESPC ESA, an agency should review the ESPC ESA requirements and contract vehicle options. For questions, more information, or assistance:

- Contact a [federal project executive](#)
- Request assistance from the Federal Energy Management Program (FEMP) through the [FEMP Assistance Request Portal](#).

ESPC ESA Contract Vehicle Options

DOE IDIQ ESPC

Master contract that allows federal agencies to work with 21 DOE Qualified ESCOs holding the current DOE IDIQ ESPC contract.

DOE ESPC ENABLE

Procurement process to implement basic ECMs under an ESPC. More than 20 DOE Qualified ESCOs are on Federal Supply Schedule 84, SIN 246-53.

ESPC ESA RESOURCES

[ESPC ESA Fact Sheet](#)

[ITC Fact Sheet](#)

[NIST Case Study](#)

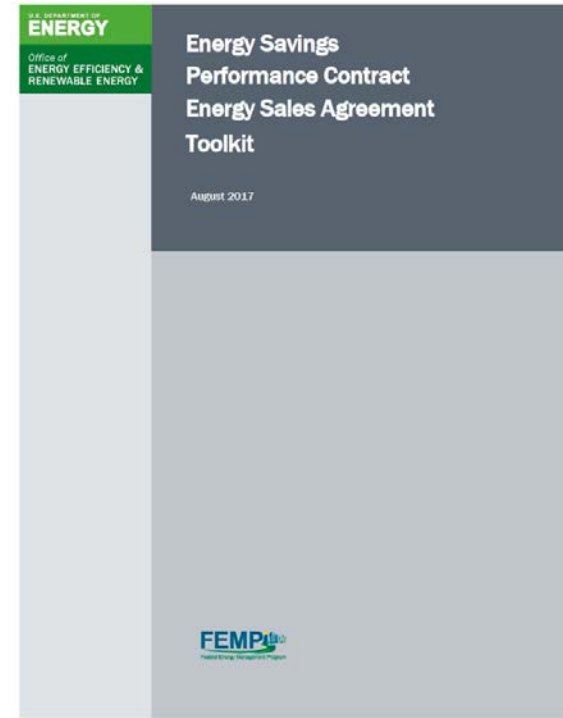
[DEA Case Study](#)

[ESPC ESA Webinar Series](#)

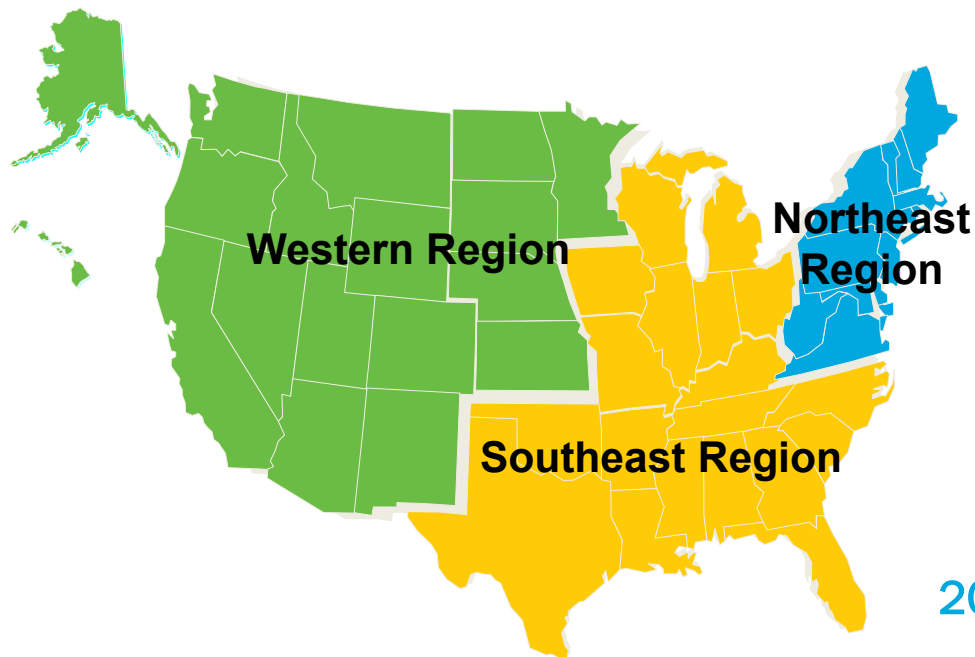
[ESPC ESA Toolkit](#)

ESPC ESA Key Resources

- [“Procurement Specifications Templates for Onsite Solar Photovoltaic: For Use in Developing Federal Solicitations”](#)
- [OMB Memo M-12-21](#)
- IRS Revenue Procedure 2017-19 published in [Internal Revenue Bulletin 2017-07](#)
- [DSIRE](#) (Database for State Incentives for Renewables and Efficiency)
- [DSIRE Third Party PPA Policies](#)
- [ESPC ESA Toolkit](#) (for site-specific stand-alone ESPC, including editable templates to download)



Contact Information



Federal Project Executives (FPEs)

Scott Wolf – FPE Western Region
360-866-9163 / wolfsc@ornl.gov

Doug Culbreth – FPE Southeast Region
919-870-0051 / culbrethcd@ornl.gov

Tom Hattery – FPE Northeast Region
202-256-5986 / thomas.hattery@ee.doe.gov

FEMP's Distributed Energy Team Main Points of Contact

Rachel Shepherd – FEMP Program Lead / 202-586-9209 / rachel.shepherd@ee.doe.gov

Chandra Shah – NREL / 303-384-7557 / chandra.shah@nrel.gov

DOE ESPC IDIQ Program Manager

Kurmit Rockwell – FEMP / 202-586-2078 / kurmit.rockwell@ee.doe.gov

Ask for Project Assistance

- Request help with your project today!
- Fill out a quick and easy application through the FEMP portal

Submit a Request
[Here](#)

The screenshot shows the top of a web page for the Federal Energy Management Program (FEMP). At the top left, there is a green header with the text "ENERGY.GOV" and "Office of ENERGY EFFICIENCY & RENEWABLE ENERGY". To the right of this is a dark grey header with the text "Federal Energy Management Program". Below the headers, there is a breadcrumb trail: "FEMP Assistance Request Portal » FEMP Technical Assistance for Distributed Energy Projects". The main heading is "FEMP Technical Assistance for Distributed Energy Projects" in blue. Below the heading, there is a paragraph of text: "To request technical assistance for federal distributed energy projects, fill out the fields in the three form categories below. A FEMP project specialist will review your request and contact you shortly. [Contact FEMP](#) with questions." Below this text, there is a section labeled "* Required" in red. The form itself is divided into three sections, each with a green header: "Contact Information", "Project Information", and "Project Description and Status". The "Project Information" section contains three required fields: "Project Name *", "Project Location *", and "Project Description and Status *". The "Project Description and Status" field is a large text area. Below the text area, there is a small instruction: "Briefly describe the project you are pursuing and the current status of it." The "Project Champion and Team Members" section is partially visible at the bottom of the form.



IACET Credit for Webinar



The National Institute of Building Sciences' (NIBS) Whole Building Design Guide (WBDG) hosts the FEMP training program's learning management system (LMS).

The WBDG LMS:

- Allows for taking multiple trainings from multiple organizations through one platform.
- Houses the assessments and evaluations for all accredited courses.
- Allows you to:
 - Track all of your trainings in one place.
 - Download your training certificates of completion.
- Eases the CEU-achievement process.

Visit the WBDG at www.wbdg.org to view courses and create an account

IACET Credit for Webinar

To receive IACET-Certified CEUs, attendees must:

- Attend the training in full (no exceptions).
 - If you are sharing a web connection during the training, you must send an e-mail to Elena Meehan (elena.meehan@ee.doe.gov) and indicate who was on the connection and who showed as connected (will reflect in the WebEx roster).
- Complete an assessment demonstrating knowledge of course learning objectives and an evaluation **within six weeks of the training**. A minimum of 80% correct answers are required for the assessment.

To access the webinar assessment and evaluation, visit:

<https://www.wbdg.org/continuing-education/femp-courses/femplw12102019>

If you have a WBDG account and enrolled previously, simply log in and click the *Continuing Education* tab on the user account page. Click *Proceed to Course* next to the course title.

COURSE TYPE KEY

LO Live Online

LOS Live On-Site

OD On-Demand

COURSE TITLE	SPONSOR	TYPE	ENROLLED		
ESPC ESA Webinar Series: Site-Specific Stand-Alone Contract Vehicle Overview	FEMP	LO	07-22-2019	PROCEED TO COURSE	UNENROLL

Disclaimer

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